



OFFICE OF DRUG CONTROL POLICY

KENTUCKY JUSTICE AND PUBLIC SAFETY CABINET

ERNIE FLETCHER, GOVERNOR

BG NORMAN E. ARFLACK, SECRETARY - JUSTICE & PUBLIC SAFETY CABINET

TERESA A. BARTON, DEPUTY SECRETARY, INTERIM EXECUTIVE DIRECTOR, ODCP - JUSTICE & PUBLIC SAFETY CABINET

2ND QUARTER, 2006

GOVERNOR FLETCHER NAMES BRIGADIER GENERAL NORMAN E. ARFLACK AS JUSTICE & PUBLIC SAFETY CABINET SECRETARY



Brigadier General Norman E. Arflack

Governor Ernie Fletcher announced on June 8, the appointment of Brigadier General Norman E. Arflack as secretary of the Justice and Public Safety Cabinet.

"General Arflack is not only a man of integrity and tremendous values, but he is the epitome of a dedicated public servant," said Governor Fletcher. "His qualifications and extensive state

police and military leadership experiences will be a tremendous asset to our Justice Cabinet. I sincerely appreciate his willingness to take on this new role and his continued dedication to helping this administration move Kentucky forward."

"I am honored to be selected for this key role in Governor Fletcher's administration," said General Arflack. "The cabinet has established an impressive record, and I commit to do all within my power to build on that reputation. I look forward to working with all members of the Fletcher team to move the state forward."

On February 2, 2003, General Arflack assumed the duties of deputy commander of the Kentucky Joint Force Headquarters in Frankfort, serving as an assistant and advisor to the Commanding General, Adjutant General Donald C. Storm.

"BG Norman Arflack is an outstanding choice to serve as the Justice Cabinet Secretary," said Adjutant General Donald C. Storm. "He possesses significant law enforcement and corrections

experience. In addition, BG Arflack has worked with federal, state and local agencies conducting counterdrug operations, both supply and demand reduction activities. Finally, BG Arflack consistently displays outstanding leadership ability and values the contribution and dedication of all of those working to serve the citizens of the great commonwealth. We are proud of BG Arflack and thank him for his contributions to the Department of Military Affairs. We look forward to working with him and our continued focus to serve and move Kentucky forward."

General Arflack received a bachelor's degree in law enforcement from Eastern Kentucky University in 1970 and a master's degree in public administration in 1999 from Shippensburg University. He graduated from Army War College in 1999.

General Arflack is also a graduate of the Southern Police Institute at the University of Louisville.

Currently in his 23rd military assignment, General Arflack has served in a number of command and staff positions, including Director of Plans and Operations, Military Personnel Officer and Director of Logistics. He also previously served as commander of the 615th Military Police Detachment's Criminal Investigative Detachment and commander of an armor battalion at Ft. Knox.

General Arflack was mobilized for active duty October 1, 2001, to organize, train and command National Guard personnel performing security duty in Kentucky's commercial airports. Subsequent to that assignment and immediately prior to his current position, he served as director of Joint Support Operation, a collective effort

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between the Kentucky State Police and Kentucky National Guard to eradicate and suppress marijuana. General Arflack worked for the Kentucky State Police from 1970 until his retirement in 1993.

General Arflack has received numerous awards and decorations during his years of service, including the Meritorious Service Medal, Army Commendation Medal (with one Bronze Oak Leaf Cluster),

Army Achievement Medal (with one Bronze Oak Leaf Cluster), Army Reserve Component Achievement Medal (with one Silver and two Bronze Oak Leaf Clusters), National Defense Service Medal, Armed Forces Reserve Medal with Gold Hourglass Device, Army Service Ribbon and the STARC Staff Badge.

TERESA A. BARTON, EXECUTIVE DIRECTOR OF ODCP, APPOINTED AS DEPUTY SECRETARY OF THE JUSTICE & PUBLIC SAFETY CABINET



Teresa A. Barton

Governor Ernie Fletcher announced on June 23, the appointment of Teresa A. Barton as deputy secretary of the Justice and Public Safety Cabinet. Barton spent the last year and a half as executive director of the Office of Drug Control Policy.

"Teresa has done tremendous work at ODCP. She has been able to form partnerships with agencies across

the state by integrating a balanced approach of drug enforcement, treatment and prevention-education to create a more effective system for combating substance abuse," said Governor Fletcher. "I am grateful she is willing to assume this responsibility. She and General Arflack will make a great team."

"Teresa's extensive leadership and government experience make her the ideal choice for this role," General Norman E. Arflack, Secretary of the Justice and Public Safety Cabinet stated. "Her background with local and state government will be a tremendous asset to the Cabinet and I look forward to working with her to further the Governor's mission for justice and public safety."

"I would like to express my sincerest appreciation to Governor Fletcher and General Arflack for the opportunity to serve the Commonwealth as Deputy Secretary for the Justice and Public

Safety Cabinet," said Barton. "During my time with ODCP and as Franklin County Judge/Executive, I worked closely with departments and agencies within the cabinet on a variety of initiatives. I have an outstanding working relationship with the jails, law enforcement agencies and local leaders on drug control issues, and I look forward to continuing to work with them in my new role."

Barton was appointed executive director of ODCP by Governor Fletcher in February 2005. Prior to joining state government, she served as Franklin County's Judge/Executive.

"Teresa Barton has done a tremendous job leading the Office of Drug Control Policy and getting the message of drug enforcement out to our communities," said Senator Robert Stivers (R-Manchester). "That work, combined with her years of leadership experience, makes her a great choice for this position."

"Anyone who knows Teresa Barton knows that she is passionate about public service," said Representative Derrick Graham (D-Frankfort). "Teresa believes in helping others and giving back to the community. I am confident that she will serve the Governor and the Justice Cabinet well in her new position."

Deputy Secretary Barton will continue serving as interim executive director of ODCP until a replacement is named.

LAST CHANCE FOR ELECTRONIC NEWSLETTER!

ODCP is proud to announce the newsletter will be distributed electronically beginning with the 3rd quarter, 2006 edition. We have attempted to contact everyone on our subscriber list to inform you about this change, however, if we missed anyone, now is your chance to give us your e-mail information. If you would like to

continue receiving ODCP's newsletter, please e-mail your name, agency or affiliation and e-mail address before September 30, to Monica L. Sacre at monica.sacre@ky.gov.

KSP UNVEILS DRUG ABUSE EDUCATION TRAILER



The Kentucky State Police introduced a mobile substance abuse exhibit designed to help educate the public about the devastating effects of drug abuse in Frankfort on June 1.

The 40-foot trailer features a mock methamphetamine lab, marijuana grow, video presentation of actual methamphetamine users, before-and-after images of actual drug users and a video loop of drug messages.

Lt. Governor Steve Pence, who served as Secretary of the Justice and Public Safety Cabinet, attended the introduction of the Substance Abuse Information Center (SAIC) and said he hopes schools and event planners will take advantage of the unit.

"While any legislation that helps deter any type of drug abuse is a positive thing, education is still a crucial aspect of mitigating the drug problem," said Pence. "Schools, from junior high and up, are the primary audience, but the exhibit will be used at fairs and other events statewide."

Nearly a year ago, a state law went into effect that restricted access to cold and allergy tablets with pseudoephedrine - a key ingredient used in making methamphetamine.

Teresa A. Barton, interim director of the Office of Drug Control Policy, said the trailer would provide an excellent vehicle for initiating conversations about drugs among youth and adults.

"Many adults are uncomfortable talking to children about drugs and other harmful behaviors," said Barton. "As the images in these exhibits show, drug abuse is present here in Kentucky and cannot be ignored."

Seventh-grade students from Second Street School in Frankfort who toured the trailer this afternoon said they found it interesting and "scary."

"I'm not ever going to use drugs," said Evan Wright, as he emerged from the trailer. "They showed a young girl who was really pretty and then just a few years after using meth she looked terrible, like an old woman. It's scary."

Deputy Commissioner Rick Stiltner said the trailer represents a unique opportunity to capture the attention of the public with its dramatic visuals.

"This innovative exhibit is designed to raise awareness on many levels - addiction, detection, recognition, treatment and, we hope, prevention," said Stiltner. "The images people will see here are not pretty, because the reality is that there is nothing pretty about drug abuse."

The Substance Abuse Information Center was funded by a \$50,000 federal Community-Oriented Policing grant. Partnering with KSP in the project were the Kentucky Alliance for Drug Endangered Children, Kentucky Office of Drug Control Policy, Drug Enforcement Administration, American Dental Association, Partnership for a Drug-Free America, Multnomah County (Oregon) Sheriff's Office, Publisher's Group LLC, Max Margolis - Oregon Partnership, Kentucky Substance Abuse Prevention - Mental Health & Mental Retardation Services and Pennyrite Narcotics Task Force.

The displays were designed by KSP Major Mike Sapp, Special Enforcement Troop commander, KSP Sergeant Phil Crumpton, state D.A.R.E. coordinator and Mary Ann Scott, KSP Commissioner's Office. The exhibits were produced and assembled by DCX Displays in Louisville.

Contact your local KSP Public Affairs officer for information on how to schedule the Substance Abuse Information Center for an event. Visit www.kentuckystatepolice.org to locate your local KSP Post information.

ODCP AWARDS MONEY TO EXPAND DRUG TREATMENT

The following awards represent the second phase of a \$1,000,000 pilot project which was appropriated by the General Assembly in 2005. Nine jails received funding during the first round. Eight detention centers across the state will receive funding during this phase of the Community Corrections Recovery Pilot Program to either expand or begin treatment programs.

► Breckinridge, Hardin and Marion Counties Detention Centers receive \$294,000



Cabinet for Health and Family Services Secretary Mark Birdwhistell, on behalf of Governor Ernie Fletcher, and representatives from ODCP visited Hardin County on April 24, to award \$294,220 in grant money to the Breckinridge, Hardin and Marion Counties Detention Centers.

The Marion County award will allow for expansion of the center's substance abuse program, which began last year with an ODCP grant. The Hardin County center will combine a \$175,000 award with a \$30,000 award from last year to provide substance abuse

treatment for more than 50 women. The Breckinridge County center is receiving its first award and will serve approximately 20 participants. The funding will be used to establish or expand programs which will provide substance abuse treatment for inmates.

"Drug abuse and addiction are a statewide problem; it doesn't stop at city and county lines," said Secretary Birdwhistell. "We need to continue to work together to rid Kentucky of this problem – a problem that is ruining the lives of so many people. If we help inmates prepare to re-enter society by providing job training and treatment for substance abuse, we ultimately make our communities safer by reducing the chance that those inmates will return to a life of crime."

"We must end the revolving door. We are releasing offenders from prison, only to have them go back out and re-offend because they are still drug addicts," said Teresa Barton, interim executive director of ODCP. "Our plan to focus on treatment, prevention-education and law enforcement is effective in Kentucky."

► Pike County Detention Center receives \$60,753

Justice Cabinet Secretary General Norman E. Arfleck and ODCP visited Pikeville on June 14, to award \$60,753 in grant money to the Pike County Detention Center. The funding will be used to establish a new program which will provide substance abuse treatment for inmates. The program began earlier this year with just 10 inmates and is now serving over 20 inmates.

"This jail treatment funding will allow the Pike County Detention Center the resources they need to treat inmates with substance abuse problems," said General Norman E. Arfleck, Justice Cabinet Secretary. "Providing effective substance abuse treatment in Kentucky is a priority of the Governor and ODCP."

"Even the toughest prosecutors and other law enforcement officers now recognize drugs are as much a health problem as a crime problem," said Teresa A. Barton, interim executive director of

ODCP. "We have too many Kentuckians serving time in jails and prisons who need, but aren't receiving any treatment for their drug addictions. Statistics show they will be coming back if we don't continue to change our approach and treat inmates while incarcerated."



GOVERNOR FLETCHER BREAKS GROUND ON FIRST RECOVERY KENTUCKY DEVELOPMENT

Governor Ernie Fletcher and several guests broke ground in Henderson April 12, on the first of many recovery centers that will simultaneously reduce the state's drug and homeless problems. The Women's Addiction Recovery Manor (W.A.R.M.) will be located on McKinley Street and provide counseling, support and hope for women recovering from drug and alcohol addiction.

The development is part of Governor Fletcher's Recovery Kentucky initiative – a joint effort by the Governor's Office for Local Development, Department of Corrections, Office of Drug Control Policy and Kentucky Housing Corporation – to build housing recovery centers across the state. As transitional supportive housing developments, each center will use a recovery program model that includes peer support, daily living skills training, job responsibilities and challenges to practice sober living.

"It is unfortunate that the jaws of addiction and homelessness grip so many of our Kentucky citizens," said Governor Fletcher. "Recovery centers are the first step in easing the hold that drugs and alcohol have on the life of these addicts, releasing them to enjoy a drug-free lifestyle. These centers not only offer the hope of full recovery, but produce graduates that have the skills necessary to be productive citizens."

This type of supportive housing and recovery program is proven to help people who face the most complex challenges to live more stable and productive lives. It has been demonstrated successfully by both The Hope Center in Lexington and The Healing Place in Louisville and was named "A Model That Works" by the U.S. Department of Health and Human Services.

Without a stable place to live and a support system to help them address their underlying problems, most homeless people who also suffer from substance abuse and addiction bounce around from shelters, public hospitals, psychiatric institutions and detoxification centers. While the chronically homeless only represent one-quarter of the homeless population, they consume over 50 percent of homeless resources. It is estimated that the Recovery Kentucky initiative will save Kentuckians millions in tax dollars that would have been spent on emergency room visits and jail costs.

"Our intent is to take homeless policy from the old idea of funding programs that serve homeless people endlessly and invest in results that actually end homelessness," said Philip Mangano, executive director of the U.S. Interagency Council on Homelessness, who spoke at the groundbreaking.

FIRST LADY GLENNA FLETCHER PARTICIPATED IN TOWN HALL MEETING ON UNDERAGE DRINKING



First Lady Glenna Fletcher spoke with parents, teachers, young people and other community leaders at a town hall meeting on April 24, in Somerset about the prevention of underage drinking.

Mrs. Fletcher, who serves as Kentucky's honorary chairperson for the national Underage Drinking Prevention Campaign, said the meeting, held at the Center for Rural Development, provided an opportunity for citizens to voice concerns and offer ideas for preventing young people from using alcohol.

"The battle to prevent underage drinking is a long term campaign that requires a unified, community approach," First Lady Glenna

Fletcher said. "Young people are drinking in greater numbers at earlier ages. The tragic reality is that drinking is dangerous and often deadly for young people."

Young people, on average, start drinking when they are 13 years old. Drinking under the age of 21 is illegal in all 50 states, but there are still more than 10 million children in this country who drink alcohol. Approximately 165,000 underage youth in Kentucky drink and 73% of Kentucky students have had at least one drink of alcohol.

Kentucky's campaign is part of an initiative sponsored by the U.S. Department of Health and Human Services and in partnership with the Ad Council. Kentucky communities chosen to participate in the program received a stipend of \$1,000 from the federal Substance Abuse and Mental Health Services Administration.

UNITE GIVES \$2 MILLION FOR DRUG COURT

Calling Drug Court an extremely successful initiative to help substance-addicted persons, Congressman Harold “Hal” Rogers presented Kentucky Supreme Court Chief Justice Joseph Lambert a \$2 million check from Operation UNITE to continue programs in the Fifth Congressional District.

Lambert accepted the check on behalf of the Administrative Office of the Courts (AOC) during an appreciation dinner held at the Manchester Baptist Church on Monday, April 17. AOC administers Kentucky’s Drug Court programs and contracts with UNITE to provide services in southern and eastern Kentucky. The \$2 million will be used to pay for drug treatment, drug testing and staff.

“Kentucky’s crippling drug problems cannot be solved through law enforcement alone,” Rogers said. “Certainly there are habitual offenders who purposefully push drugs for a profit, without regard for the health and welfare of others, but many people innocently become snared in the cycle of addiction. Drug Court provides assistance to those people.”

A Drug Court is a special court given the responsibility to handle cases involving non-violent, drug-addicted offenders through an extensive supervision and treatment program. Drug Court takes a non-adversarial team approach to criminal behavior resulting from drug addiction.

“These Drug Courts, of all the efforts that we’re doing, no other program touches the lives of the casual user more than this one,” Rogers said. “You’re the tough-lover.”

Lambert is considered the architect and leading proponent of Kentucky’s Drug Court, which has been recognized nationally as a model for excellence.

“This year we commemorate the 10th anniversary of the state’s Drug Court,” Lambert said. “What began as a specialty court experiment in Fayette County in 1996 has now expanded to 53 programs serving 77 counties. Nearly one-third of that growth is the direct result of Operation UNITE and the vision of Congressman Rogers.”

Lambert also noted the Kentucky General Assembly has provided funding in the current budget to expand across the commonwealth.



Fifth District Congressman Harold “Hal” Rogers presented a \$2 million check from Operation UNITE to the Administrative Office of the Courts. Pictured, from left, are: Connie Payne, general manager of Kentucky Drug Court; Kentucky Supreme Court Chief Justice Joseph Lambert; Congressman Rogers; and Karen Engle, executive director of Operation UNITE.

There are three types of Drug Court programs: Adult Circuit, Adult District and Juvenile. Not every county has each type of program, and some Drug Court programs serve multiple counties.

Before Operation UNITE was launched in April 2003, there were 5 Drug Court programs serving 10 counties in Rogers’ district. Since February 2004, UNITE has now provided \$5.2 million to fund 17 new Drug Court programs that serve 20 counties. Combined, there are 20 Drug Court programs that serve 25 counties in the Fifth Congressional District.

“As we celebrate a decade of Kentucky Drug Court, our role has never been so important,” Lambert stated. “Since the mid-1980s, court dockets have exploded with drug cases, leaving fewer resources for serious, violent offenders. Kentucky’s drug-related problems are growing at an alarming rate. Nevertheless, Kentucky Drug Court is working.”

Through March 2006, 494 individuals have participated in a UNITE Drug Court program, 68 individuals have graduated and 19 drug-free babies have been born to Drug Court participants.

According to AOC, the biggest return on investment in Drug Court comes from avoided costs to the criminal justice system with \$2.72 in savings for every dollar spent on Drug Court graduates. In addition, only 20.2% of Drug Court graduates were convicted of a new felony offense in the 2 years after they graduated, versus 57.3% not in Drug Court who were on probation for similar drug-related offenses, Lambert noted.

BARTON BIDS FAREWELL TO ACCEPT NEW CHALLENGE



Teresa A. Barton

I am honored to have the opportunity to serve as Kentucky's first executive director of ODCP. But I must mention Sylvia Lovely set us on the course to success. As you will see elsewhere within this edition of the newsletter, Governor Fletcher appointed me on June 23, as the Deputy Secretary of the Justice and Public Safety Cabinet under the direction of BG Norman E. Arfack, our new secretary.

In the area of law enforcement, ODCP worked closely with drug task forces receiving state and federal grant program funding to enhance and formally recognize model policies and procedures. This has proven to provide greater accountability, better documentation and sharing of intelligence and resources to justify funding. During the first year of ODCP, the administration granted \$469,000 to keep several of the task forces operating until we could work with our federal and state partners to seek additional funding. Drug task forces do work in Kentucky and I am pleased to be part of this effort. We must continue to educate our elected representatives about the importance of this vital part of attacking the drug abuse system.

As I turn over a new leaf in my career, I reflect on the many accomplishments of ODCP during the past year and a half. Once Governor Fletcher established ODCP, many "firsts" occurred in the area of fighting drugs in Kentucky.

As Mark Twain said, "The secret of getting ahead is getting started. The secret of getting started is breaking your complex, overwhelming tasks into small manageable tasks and then starting on the first one." That is exactly what the staff and our collaborators did! We began with small manageable tasks and then major feats were accomplished. ODCP held the first joint conference of the KY-ASAP local boards and Champions Coalitions, brought drug task forces and other narcotic officers together with the KY Narcotic Officer's Conference, invested coal severance dollars in drug courts and drug education in east Kentucky schools began. Although treatment had begun in some prisons, local jails did not have funding to provide drug treatment to inmates. Now we invest \$1 million per year to help inmates return to their families with the hope of being drug-free.

It was the first time dollars granted to Kentucky for substance abuse were reviewed in depth with a focus that reflected recommendations from the Drug Summit. In the first year alone, we took action on all initiatives set forth during the Summit. This is outlined on pages 8 through 11 of our annual report.

With our local, state and federal partners, the student drug testing advisory council held a conference in February of this year with outstanding attendance. A White Paper was produced outlining the administration's support for student drug testing as part of an overall prevention and intervention plan.

As most Kentuckians know, methamphetamine has been the drug that has destroyed many of our communities; however, during the 2005 General Assembly, our legislators clearly understood the only way to begin to address this problem was with Senate Bill 63 (the bill that primarily put the precursors behind the counter). Although this bill is probably the single-most important piece of drug legislation in Kentucky in many years, we know there is more to do. This next session, I anticipate we will have several new pieces of legislation to address the environmental issues first responders and citizens face, the technical approach to tracking precursor purchases and other issues affecting methamphetamine.

There are many more groups ODCP has been working with to achieve our mission of serving as a leader and catalyst for improving the health and safety of all Kentuckians by promoting strategic approaches and collaboration to reduce drug use, related crime and support recovery from drug abuse.

ODCP continues to work toward breaking down the barriers identified during the Summit interviews in all three domains of drug control policy. As funding, communication and commitment all increase, we will make great strides in this struggle.

I recall when Governor Fletcher campaigned during 2003; he stated he planned to implement policy that will restore hope and opportunity for Kentucky. ODCP is a prime example of that commitment to Kentucky. Let's continue to work together through our spheres of influence to restore hope to families so they will have the opportunity to prosper. I thank you for the opportunity to serve the citizens of the Commonwealth as executive director of ODCP.

ODCP WELCOMES NEW EMPLOYEE



Allen Love joined ODCP in June and serves as the KY-ASAP Statewide Coordinator. He recently retired as chief of the City of Versailles Police Department. Love is a graduate of the FBI National Academy and a certified police instructor for the Kentucky Law Enforcement Council. He was named Police Chief of the Year in 1999 and received the Governor's Award for Outstanding Contribution to Kentucky Law Enforcement in 2002.

CONFERENCE ALERT!



The Office of Drug Control Policy announces the 2nd annual joint Champions/KY-ASAP Conference "The Power of ONE" to be held at the Capital Plaza Hotel, October 25 - 27, 2006, in Frankfort, Kentucky. This year's conference marks the 20 year anniversary for Champions Coalitions in Kentucky.

For additional information, please contact Sandy Harston, Champions State Coordinator, at 502-564-8294. To register for the conference, please visit www.odcp.ky.gov, download the registration form and fax to (502) 564-6104 or mail to: Sandy Harston, Office of Drug Control Policy, 125 Holmes Street, Frankfort, Kentucky 40601.

Office of Drug Control Policy
Justice & Public Safety Cabinet
125 Holmes Street
Frankfort, Kentucky 40601
1-888-414-ODCP
www.odcp.ky.gov

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